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The proposed exemptions, however, offer a way out of the dilemma, if they're approved in early 2009.

children's products, as well as tracking labels showing where and how they

were made. These toymakers say the testing and labeling costs will drive

them out of business, at least as the law is now written.

"I'm very relieved that there's going to be some common sense application" of the new law, said Kathleen McHugh, president of American Specialty Toy Retailing Association, of the proposed rules. Her organization represents independent toymakers.

1 2 » President George W. Bush signed the Consumer Product Safety Improvement Act in August after congressional approval of the legislation nine months after its introduction. The bill, which imposes the toughest lead level laws worldwide, followed an outcry from parents and health advocates over the recall of 45 million toys last year for excess lead, many of which were made in China for large toy manufacturers.

Mattel, Eveready Battery Co. and several other toymakers, for example, earlier this month settled a



lawsuit by the California Attorney General's office over high lead content in children's products they sold. The manufacturers agreed to begin adhering on Dec. 1, 2008 to the laws that take effect Feb. 10. which govern lead levels in products geared for children aged 12 and younger. The state lawsuit followed extensive — and well-publicized — testing for lead content in children's products in recent years by environmental groups, such as the Center for Environmental Health in Oakland.

Colorful tiles from the Selecta toy

company's VariaLand game are

photographed at The Ark toy...

Lead, which accumulates in the body, can cause severe health damage even at low levels, especially in the brain and central nervous system.

But the proposed rules are just that, and even if approved in their entirety won't address all the concerns of small businesses involved in manufacturing and selling children's products, said a spokeswoman with the Consumer Product Safety Commission, which issued the proposed rules on Wednesday.

"There is limited flexibility in how the commission can address those concerns," said Julie Vallese, spokeswoman for the commission. "Congress is very specific about what the agency can and cannot do."

The proposed rules are "at least an attempt to recognize and respond to those concerns," Vallese said.

The agency is asking for explicit exemptions to the new law for products made from unprocessed material that don't contain lead, or only in amounts that don't exceed the new federal limits, such as 100 percent cotton or silk, raw wood, feathers and gemstones.

The requested rules would also allow exceptions for lead-containing components that are inaccessible, or are critical to the functioning of electronics in the children's products. Another proposed rule would spell out how manufacturers can seek the exemptions.

The stability of a beloved cottage industry rests on these exemptions taking effect, said McHugh. From 1,500 to 2,000 independent toymakers operate in the United States, she added.





Toymakers: Lead-testing law will ruin b...

The law as it stands is "putting a whole segment of the market potentially out of business," she said.

Mark Nutcher, owner of the Wood Toy Shop in Portland, Ore., which sells its products online and through a few retailers, said the cost of testing his wooden toys, which are made from benign materials, threatens his homebased company's existence.

"There's a very strong possibility I may no longer be a toymaker," Nutcher said. "It's kind of sad that the effort to make toys safer will get rid of some of the safer toys." At the Ark Toy Co. in Berkeley, manager Ash Webb said one of her favorite toymakers, Selecta Spielzeug, a German firm that produces wooden toys, dollhouses, games and other toys that use vegetable dyes and other benign ingredients, will stop selling in the U.S. market due to the cost and ambiguities of the lead-testing requirement.

"That's one company I'm pretty devastated about," Webb said. "They make really lovely, wonderful things, and we're not going to be able to carry them anymore."

Julia Chen, owner of the Play Store in Palo Alto, said she hasn't "had the heart" to tell some of her vendors, like one who makes wooden high chairs, that she likely can't buy their products after Feb. 10. Chen predicts a sharp drop in variety of the products she sells, absent a change to the law

"The legislation is written so that, realistically, only large manufacturers can survive," Chen said. "And it was those very companies that violated the public trust to begin with."

Caroline Cox, research director for the Center for Environmental Health, said the federal lead testing law passed in August was never meant to endanger the viability of small U.S. toymakers.

"It's certainly not the intent of the law," she said. "And if that's what happens, then the law wasn't implemented in the

The proposed rules issued Wednesday will be debated in the coming weeks, and Vallese said the product safety commission plans to issue a decision on them before the lead testing law, which also sets tight new limits on phthalate levels in children's products, takes effect in February.

Chen said she's guardedly optimistic that exceptions that protect small toymakers will prevail.

"I'm just hoping this law will get amended, and in a timely manner, and that common sense will prevail," she said.

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TOXIC-FREE TOYS

A federal law that gradually phases out lead in children's products starts taking effect next year. It also sharply limits levels of six phthalates, a type of chemical linked to health hazards.

The following timeline is in effect:

Feb. 10, 2009: No product intended for use by children aged 12 and younger may contain lead levels in excess of 600 parts per million. Levels above 0.1 percent of six types of phthalates are also banned.

Aug. 14, 2009: No children's products may contain lead levels in excess of 300 ppm. Allowable levels of lead in

paint or similar surface coatings used in children's products drops from 600 ppm to 90 ppm. Aug. 14, 2011: No children's products may contain lead levels in excess of 100 ppm.

Web resources

Visit www.cpsc.gov/about/cpsia/cpsia.html for more information on the Consumer Product Safety Improvement Act, and www.handmadetoyalliance.org for information on the Handmade Toy Alliance, which represents small toymakers seeking exemptions to the new federal law.



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